



# STATE HERITAGE REGISTER COMMITTEE

## MEETING MINUTES

5 April 2022 | 9:00 am – 1:00 pm

Teleconference

<b>ATTENDANCE</b>	
<b>MEMBERS</b>	
The Hon Robyn Parker	Chair
Ms Colleen Morris	Deputy Chair
Dr Stephen Gapps	Member
Dr Wayne Johnson	Member
Mr Paul Knight	Member
Dr Brian Lindsay	Member
Ms Lisa Trueman	Member
Ms Natalie Vinton	Member
<b>APOLOGIES</b>	
Mr Frank Howarth AM PSM	Alternate Member
<b>HERITAGE NSW</b>	
Ms Elizabeth Owers	Acting Executive Director, Heritage NSW
Steven Meredith	Director, Heritage Programs
Lucy Albani	Director, Heritage Policy & Strategy
Mr Stuart Read	Senior Heritage Officer, Heritage Programs South (Items 2.1, 3.2)
Dr Natalie Blake	Manager, Heritage Programs (Items 2.1, 3.2)
Dr Damian Tybussek	Senior Heritage Officer, Heritage Programs South (Items 2.2, 2.3)
Ms Mary Ann Hamilton	Acting Manager, Heritage Programs North (Items 3.1)
Ms Caroline Ford	Manager, Policy & Reform (Item 4)
Julia Dowling	Senior Policy Officer, Cabinet Coordination & Business Planning (Item 4)
Ms Emma Dortins	Manager, Heritage Programs South (Item 4)
Ms Sonia Limeburner	Manager, Program Coordination (Items 5, 6.1)

<b>SECRETARIAT</b>	
Ms Olgica Lenger	Manager Secretariat
Ms Linda Bugarin	Assistant Secretariat Officer

**IN-CAMERA SESSION**

This section is not minuted.

**Item 1. Welcome and Formalities**

The Chair, Robyn Parker, opened the meeting at 9:00 am and delivered an Acknowledgment of Country and welcomed attendees.

It was noted that there were no apologies and a quorum had been met.

**Item 1.1 Conflict of Interest Declarations**

The Committee noted the following standing declarations:

- Robyn Parker: 2011-2015 Decisions
- Colleen Morris: National Trust of Australia
- Dr Wayne Johnson: Place Management NSW
- Lisa Trueman: GML Heritage

There were no new conflicts of interest declared for this meeting.

**Item 1.2 Out of Session Decisions**

There were no out of session decisions.

**Item 1.3 Minutes from the Previous Meeting – 1 March 2022**

<b>Resolution 2022-21</b>
The State Heritage Register Committee:
1. <b>Confirmed</b> the minutes of the previous ordinary meeting (1 March 2022) as a complete and accurate record of that meeting.
Moved by Dr Wayne Johnson and seconded by Lisa Trueman.

**Item 1.4 Matters Arising**

There were no matters arising.

**Item 1.5 Action Report**

The State Heritage Register Committee agreed to close items recommended for closure. The register was updated to reflect an additional discussion and further actions requested.

**Item 2. SHR Nominations – Notice of Intention****Item 2.1 Little Bay Miocene Geoheritage and Ochre Site – NOI**

The State Heritage Register Committee received an update on Little Bay Miocene Geoheritage and Ochre Site – NOI from Stuart Read and Dr Natalie Blake.

*Key points noted:*

- The site was nominated for listing by the National Trust of Australia (NSW) in 2019, following concern by the Geological Society of NSW regarding the proposed development by Randwick City Council.

- The site is one of only two such sites in Australia containing peat of Miocene on the coast.
- The site is listed on Randwick LEP and a re-zoning proposal for land adjoining the site was refused in 2021, following input from Heritage NSW.
- In May 2021, the Committee resolved to progress the NOI for listing, once a draft curtilage and site-specific negotiations are negotiated with owner Meriton.
- The La Perouse Local Aboriginal Land Council (LALC) is party to a Conservation Agreement under the *National Parks and Wildlife Act* over an ochre site which overlaps the subject site.
- The local land council is supportive of the nomination and listing.
- Heritage NSW will update ACHAC about the progress of this item.

The Chair thanked Stuart Read for his work on this item.

### Resolution 2022-22

The State Heritage Register Committee:

1. **Considers** the item known as *Little Bay Miocene Geological and Ochre Site* at 5-15 Cawood Avenue, Little Bay, defined in accordance with the curtilage shown at Tab 2.1C of the report, is likely to be of State heritage significance;
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*); and
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a **notice** of intention to consider listing to be **published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 28 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Paul Knight and seconded by Lisa Trueman.

### Item 2.2 Fitz Roy Iron Works Archaeological Site – NOI

The State Heritage Register Committee noted the update on the Fitz Roy Iron Works Archaeological Site – NOI by Dr Natalie Blake and Dr Damian Tybussek.

#### *Key points noted:*

- The Fitz Roy Iron Works Archaeological Site nomination was developed by Ray Christison of High Ground Consulting on behalf of the owner.
- An Interim Heritage Order was placed over the site in 2004 to protect the State significant archaeological remains of the Fitz Roy Iron Works when the Highlands Marketplace was first proposed.
- A S65A modification approval permitted the conservation and interpretation of the site in the basement carpark of the Highlands Marketplace development, on condition that the site be nominated for listing on the SHR by the owner.
- The complying nomination was received in 2015 and the listing was prioritised for progression in 2019-20.

- The conservation and interpretation of the site was carried out according to a Heritage Interpretation Plan and Conservation Management Plan, which were both prepared with input from Heritage NSW.
- The site is interpreted through a series of lighting education displays and informative signs explaining what the relics are and how they once worked.
- A site visit was carried out by Heritage NSW in March 2022 noting the site is now a working shopping centre with the education displays operating in good condition overall.

The Committee noted the excellent heritage outcomes achieved in the conservation and interpretation of the iron works and congratulates the owner on their continued care and management of the site.

The Chair thanked Dr Natalie Blake and Dr Damian Tybussek for their work on this nomination.

### Resolution 2022-23

The State Heritage Register Committee:

1. **Considers** the item known as *Fitz Roy Iron Works Archaeological Site* at 197 Old Hume Highway, Mittagong, defined in accordance with the curtilage shown at Tab 2.2C of the report, is likely to be of State heritage significance;
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*); and
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a **notice** of intention to consider listing to be **published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 28 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Natalie Vinton and seconded by Dr Brian Lindsay.

### Item 2.3 Kameruka Golf Course – NOI - Update

The State Heritage Register Committee noted the update on Kameruka Golf Course – NOI by Dr Damian Tybussek.

#### *Key points noted:*

- A nomination for listing Kameruka Golf Course and an Interim Heritage Order (IHO) request were received from the Society of Kameruka Golfers and Peter Freeman on 11 November 2021.
- At the 30 November 2021 meeting, the SHRC agreed that the Kameruka Golf Course should be progressed to full assessment.
- On 15 December 2021, the Minister determined not to approve the IHO request.
- The item has been assessed as having potential State heritage significance under five criteria.
- Heritage NSW conducted a site inspection of the golf course on 18 February 2022.
- Heritage NSW had constructive discussions with the owner about their position on the nomination and future conservation of the Kameruka Gold Course (and Kameruka Estate).

- Heritage NSW also met with the Society of Kameruka Golfers and Peter Freeman on 24 February 2022. Discussions included their restoration plans for the golf course and in-principal support for the owner’s residential subdivision plan.
- Heritage NSW is seeking to negotiate with the owner regarding the subdivision plans and support for the nomination.
- A letter was sent to the owner advising that the nomination will be presented at the May SHRC meeting and inviting their feedback.
- Following consultation with the owner, Heritage NSW will bring the Notice of Intention report to the SHRC.

The Chair reiterated offering the owner the opportunity to present to the Committee on this nomination.

The Chair thanked Dr Damian Tybussek for the update.

### Item 3. SHR Nominations – Recommendation to List

#### Item 3.1 Kurrumbede Homestead Complex – RTL

The State Heritage Register Committee noted the update on Kurrumbede Homestead Complex – RTL by Mary Ann Hamilton.

*Key points noted:*

- Since the Notice of intention to list was advertised in October 2021, Heritage NSW has been in discussion with the owner to agree to an appropriate curtilage and site-specific exemptions.
- The current curtilage is reduced from that advertised at Notice of Intention, but it includes the homestead and outbuilding, and the two ruinous buildings on the north western corner. It also provides a sufficient buffer to the beginning of the avenue of trees marking the entry to the Homestead precinct. This curtilage has received no objection from the owner.
- A suite of site-specific exemptions has also been developed and agreed with the owner, noting that further exemptions may be requested in the future.

The Chair thanked Mary Ann Hamilton for her dedicated work on this nomination.

#### Resolution 2022-24

The State Heritage Register Committee:

1. In accordance with section 33(1)(d) of the *Heritage Act 1977*, has **considered** the submissions received in response to its Notice of Intention to Consider Listing and considers the item known as *Kurrumbede Homestead Complex* at 1693 Blue Vale Road, Gunnedah, satisfies more than one of the approved criteria for determining whether an item is of State heritage significance, being criteria (a), (b), (c), (f), (g) as detailed in the report at **Tab 3.1A** of the report, amended.
2. **Recommends** to the Minister, in accordance with sections 32(1) and (2) of the *Heritage Act 1977*, that the Minister **direct** the listing of the item, *Kurrumbede Homestead Complex* at 1693 Blue Vale Road, Gunnedah, on the State Heritage Register, as shown in the plan at **Tab 3.1C** of the report, amended.
3. In accordance with section 33(1)(e) of the *Heritage Act 1977*, will **give notice** of its decision to persons notified under section 33(1)(a).

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| 4. In accordance with section 57(2) of the <i>Heritage Act 1977</i> , <b>recommends</b> that the Minister <b>grant</b> the site-specific exemptions at <b>Tab 3.1D</b> of the report from section 57(1) of the Act in addition to the Heritage Council Standard Exemptions. |
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Moved by Colleen Morris and seconded by Dr Stephen Gapps.
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### Item 3.2 Loftus Signal Box – Recommendation to Remove from SHR

The State Heritage Register Committee noted the update on Loftus Signal Box – Recommendation to de-list by Stuart Read.

The Chair noted that the item was considered during her tenure as the Minister for the Environment and the Committee agreed that there is no conflict of interest and no further action is required.

#### *Key points noted:*

- The de-listing of Loftus Signal Box has been a 10-year process. The item was first added to the SHR register in 1999 and a request for de-listing was made by the owner (RailCorp) in 2012.
- At its 5 June 2013 meeting, the SHRC resolved to de-list the item, after all options for relocation had been explored by RailCorp prior to final removal.
- At its 4 April 2021 meeting, the SHRC resolved to support recommencing the de-listing process, noting the additional work and relocation option provided by Sydney Trains with a positive conservation outcome.
- The de-listing of the Loftus Signal Box is supported by (consultant's) heritage assessment report on the basis that the item is not of State heritage significance.
- Two submissions were received during the 44 days advertising period in February – March 2022 – from the owner who supports the delisting, and from the Royal Historical Society who opposes the delisting.

The Committee sought to consider a consistent approach for potential de-listing of multiple items that may be requested by Sydney Trains in the future.

The Committee thanked Stuart Read for his work on this nomination.

#### **Resolution 2022-25**

The State Heritage Register Committee:

1. In accordance with section 33(1)(d) of the *Heritage Act 1977*, has **considered** the submissions received in response to its Notice of Intention to Consider Delisting and considers the item known as *Loftus Junction Railway Signal Box* at Illawarra Railway, Loftus, is not of State heritage significance, as detailed in the report at Tab 3.2A of the report.
2. **Recommends** to the Minister, in accordance with sections 32(1) and (2) of the *Heritage Act 1977*, that the Minister **direct** the removal of the item, *Loftus Junction Railway Signal Box* at Illawarra Railway, Loftus, from the State Heritage Register.
3. In accordance with section 33(1)(e) of the *Heritage Act 1977*, will **give notice** of its decision to persons notified under section 33(1)(a).

Moved by Natalie Vinton and seconded by Dr Brian Lindsay.
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### Item 3.3 Singleton Watermills Archaeological Site (and moveable heritage) – NOI

The State Heritage Register Committee noted the update on the Singleton Watermills Archaeological Site (and moveable heritage) – NOI by David Hoffman.

*Key points noted:*

- The Singleton Watermills Archaeological Site is situated on Crown Lands, council and private land. The original 1813 archaeology (the original mill site) is located on private land.
- There was only one submission presented during the NOI period.
- The nomination is supported by ACHAC, local council and Crown Lands, but there has been no engagement from the private landowner.
- Heritage NSW will present a paper at the May SHRC meeting for a recommendation to list.

The Chair thanked David Hoffman for his work on this item.

#### Resolution 2022-26

The State Heritage Register Committee:

1. **Notes** the information presented in this paper concerning Merroo Christian Centre, private landowner of Lot 2 of Deposited Plan 1186572 (location of the c1813 Upper Mill).
2. **Resolved** to progress the SHR nomination of Singleton Watermills Archaeological Site (and moveable heritage) and requested a Recommendation to List (RTL) to be presented at the next SHRC meeting in May 2022.

Moved by Lisa Trueman and seconded by Colleen Morris.

### Item 4. Heritage Amendment Bill

The State Heritage Register Committee noted the presentation on Heritage Amendment Bill by Caroline Ford, Julia Dowling and Emma Dortins.

*Key points noted:*

- The Committee noted the update and had a detailed discussion regarding intangible heritage.
- Heritage NSW has held workshops with staff regarding listing and approval elements proposed for the Act. Further workshops will be held with staff over the coming weeks.
- Heritage NSW will convene a workshop on the 12<sup>th</sup> April with members of the Council, State Heritage Register Committee and the Approvals Committee to discuss the *Heritage Act* reforms in greater detail.
- Caroline Ford thanked the Committee for their contribution.

The Committee thanked Caroline Ford, Julia Dowling and Emma Dortins for their presentation, stating they looked forward to further discussions.

The Chair thanked the Committee for their thoughts and discussion and noted the importance of continued input.

### Item 5. Preliminary Assessment of New SHR Nominations

The State Heritage Register Committee noted a paper and update on Preliminary Assessment of New SHR Nominations by Sonia Limeburner.



## Item 5.1 Sydney Croquet Clubhouse – SHR Nomination

### Key points noted:

- Sydney Croquet Clubhouse was the only nomination this month.
- The item was nominated by Woollahra Council.
- Following a 2020 heritage study the item was listed on the LEP in 2021.
- The nomination potentially meets three criteria; Heritage NSW believes it could be of likely state significance.
- The Committee felt the nomination concentrated on the architecture but could also include further assessment of croquet history, moveable heritage, and social values.
- SHRC is in support of this nomination.

The Chair thanked Sonia Limeburner for the update.

### Resolution 2022-27

The State Heritage Register Committee:

1. **Considers** that *Sydney Croquet Clubhouse* (exterior and interior), Rose Bay may be of State heritage significance and is a priority for listing and the nomination should be progressed to an assessment.

Moved by Dr Brian Lindsay and seconded by Paul Knight

## Item 6. Monthly Matters

### Item 6.1 Monthly Listings Matters Report

The State Heritage Register Committee noted the Monthly Listings Matters report and verbal update by Sonia Limeburner.

The Committee noted that there is an active appeal at the Land and Environment Court regarding Glenlee, Lugarno, and asked to progress the nomination.

### Item 6.1B SHRC Listings Three-Month Forward Planning 2021-22

The State Heritage Register Committee noted the three-month forward planning list proposed by Heritage NSW and acknowledged the hard work of Heritage NSW staff in delivering the SHR listing nominations, amidst a major restructure, the loss of positions and impacts of COVID-19.

## Item 7. General Matters

### Item 7.1 Forward Agenda

The State Heritage Register Committee noted the report.

### Item 7.2 Heritage NSW Restructure – Q&A

The Committee received an update from Elizabeth Owers, A/Executive Director, on the restructure of Heritage NSW that took effect on 10 January 2021, followed by two rounds of recruitment in February and April, and the transition to the Department of Planning and Environment on the 1 April 2022.

The Committee noted the loss of corporate knowledge through a number of voluntary redundancies.

### **Meeting Close**

There being no further items of business, the Chair, Robyn Parker, closed the meeting at 1:00 pm.



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The Hon. Robyn Parker

**Chair, State Heritage Register Committee**

Date: 3 May 2022